

Message Text

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62

ACTION ARA-10

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-07 IO-10 JUSE-00

NSAE-00 RSC-01 SNM-02 SY-04 TRSE-00 USIA-06 NSC-05

OES-03 OMB-01 IGA-01 AID-05 SS-15 DODE-00 AGR-05 EB-07

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FM AMEMBASSY LA PAZ

TO SECSTATE WASHDC 5278

INFO AMEMBASSY LIMA

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E.O. 11652: N/A

TAGS: SNAR, BL

SUBJ: RECOMMENDED GUIDELINES - CROP OR INCOME SUBSTITUTION

REF: STATE 283211

1. EMBASSY APPRECIATES OPPORTUNITY TO COMMENT ON PROPOSED GUIDELINES FOR CCINC FUNDING OF CROP OR INCOME SUBSTITUTION PROGRAMS.

2. THIS EMBASSY HAS BECOME CONVINCED BY THE AVAILABLE STATISTICS THAT ENFORCEMENT MEASURES TO CONTROL THE ILLICIT ENTRY INTO THE UNITED STATES OF DANGEROUS SUBSTANCES ARE EFFECTIVE IN OBTAINING A SATISFACTORY REDUCTION IN CONSUMPTION IN THE U.S. EVEN IF THAT EFFECTIVENESS WERE GREATLY INCREASED, WE WOULD STILL ONLY STOP A SMALL PERCENTAGE OF THESE SUBSTANCES FROM REACHING THE GROWING CONSUMING PUBLIC IN THE U.S. IT IS OUR CONVICTION THAT THE INGENUITY BEING SHOWN BY THE TRAFFICKERS IN DEVISING EVER MORE SOPHISTICATED WAYS OF GETTING THESE SUBSTANCES INTO THE HANDS OF U.S. DISTRIBUTORS IS SUCH THAT ENFORCEMENT MEASURES WILL NOT MAKE APPRECIABLE HEADWAY AS LONG AS DEMAND IN THE U.S. REMAINS CLOSE TO PRESENT LEVELS.

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3. GIVEN THE DEMONSTRABLE MARGINAL EFFECTIVENESS OF INTERDICTION METHODS, IT WOULD SEEM ADVISABLE TO PLACE EVEN MORE EMPHASIS ON TWO OTHER WAYS OF REDUCING CONSUMPTION OF THESE SUBSTANCES IN THE U.S.: REDUCE THE LEVEL OF DEMAND FOR DRUGS IN THE U.S., AND/OR REDUCE THE SUPPLY OF RAW MATERIAL FOR THE MANUFACTURE OF THE DRUGS. U.S. DOMESTIC PROGRAMS HOPEFULLY WILL TAKE CARE OF REDUCING DEMAND, WHEREAS CROP CONTROL PROGRAMS ABOARD COULD ACHIEVE THE REQUIRED REDUCTION IN SUPPLY.

4. UNDER THIS RATIONALE, THEREFORE, IT BECOMES APPARENT THAT CROP REDUCTION PROGRAMS ABROAD MUST BE OF MORE THAN PASSING INTEREST TO THE U.S. IN FACT, AS LONG AS THE U.S. PUBLIC IS CONCERNED ABOUT DRUG USE AND WANTS TO PREVENT IT, CROP REDUCTION PROGRAMS ARE OF VITAL INTEREST TO THE U.S. THEY ARE NOT YET, GENERALLY SPEAKING, OF VITAL INTEREST TO ANY PRODUCING COUNTRY.

5. IT IS POSSIBLE THAT A COUNTRY MAY BE WILLING TO UNDERTAKE A CROP REDUCTION PROGRAM AS LONG AS IT DOES NOT HAVE TO PUT FORTH MUCH OF ITS OWN RESOURCES, I.E., AS LONG AS WE CARRY MOST OF THE FINANCIAL BURDEN. WE ARE SOMEWHAT CONCERNED, THEREFORE, OVER THE EMPHASIS PLACED ON THE HOST GOVERNMENT'S WILLINGNESS TO GIVE PRIORITY TO "OVERALL DEVELOPMENT" OF THE AFFECTED AREA. A COUNTRY MAY NOT BE ABLE TO AFFORD THE NECESSARY INVESTMENT, OR MAY FEEL THAT ITS LIMITED RESOURCES COULD BE BETTER USED IN OTHER AREAS; WHEREAS IT MAY BE PERFECTLY WILLING TO APPLY STRICT ENFORCEMENT MEASURES IN THE AREA PROVIDED WE FOOT THE DEVELOPMENT BILL, OR MAKE PAYMENT IN SOME OTHER WAY. WITH REGARD TO THE LANGUAGE USED IN PARAGRAPH ONE REFTEL, SUCH INVESTMENT MAY MAKE A "DECISIVE" RATHER THAN "MINOR BUT SIGNIFICANT" CONTRIBUTION TO THE OBJECTIVES.

6. WE WOULD HOPE THAT THE GUIDELINES COULD CONTAIN ANOTHER PARAGRAPH WHICH WOULD INCLUDE LANGUAGE SIMILAR TO THAT CONTAINED IN PARAGRAPH THREE REFTEL, I.E., A FAIR DEGREE OF FLEXIBILITY GIVEN OUR LACK OF KNOWLEDGE OF THE SUBJECT MATTER AT THIS TIME.
PARKER

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Message Attributes

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Disposition Case Number: n/a
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Margaret P. Grafeld
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